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DRAFT (04/28/2020) TITLE V OPERATING PERMIT

Issued under 20.2.70 NMAC

Note to Applicant for Draft Permit Reviews: The permit specialist provides this draft permit to the applicant as a courtesy to assist AQB with developing practically enforceable permit terms & conditions and correcting any technical errors. Please note that the draft permit may change following completion of the Department's internal reviews and if time allows, the applicant may be provided an opportunity for additional review before the permit is issued.

Certified Mail No:
Return Receipt Requested

Operating Permit No:	P247L-R2
Facility Name:	Valencia Regional Landfill and Recycling Facility
Facility Owner/Operator:	Waste Management of New Mexico, Inc.
Mailing Address:	222 S. Mill Ave., Suite 333 Tempe, AZ 85281
TEMPO/IDEA ID No:	21664-PRT20180002
AIRS No:	35 -061-8005
Permitting Action:	TV Renewal
Source Classification:	Title V Major
Facility Location:	313254 m E; 3844009 m N; Zone 13; Datum WGS84
County:	Valencia
Air Quality Bureau Contact:	Rebecca Procter
Main AQB Phone No.	(505) 476-4300
TV Permit Expiration Date:	_____
TV Renewal Application Due:	_____
_____	_____
Liz Bisbey-Kuehn	Date
Bureau Chief	
Air Quality Bureau	

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PART A FACILITY SPECIFIC REQUIREMENTS**A100 Introduction****A101 Permit Duration (expiration)**

- A. The term of this permit is five (5) years. It will expire five years from the date of issuance. Application for renewal of this permit is due twelve (12) months prior to the date of expiration. (20.2.70.300.B.2 and 302.B NMAC)
- B. If a timely and complete application for a permit renewal is submitted, consistent with 20.2.70.300 NMAC, but the Department has failed to issue or disapprove the renewal permit before the end of the term of the previous permit, then the permit shall not expire and all the terms and conditions of the permit shall remain in effect until the renewal permit has been issued or disapproved. (20.2.70.400.D NMAC)

A102 Facility: Description

- A. The Valencia Regional Landfill and Recycling Facility (VRLRF) disposes of municipal solid waste (MSW), construction and demolition (C &D) debris, NMED-approved special wastes, Oil Conservation Division (OCD) wastes, and non-hazardous industrial solid waste (ISW). The landfill also remediates and disposes of petroleum contaminated soils (PCS)
- B. This facility is located approximately 16 miles east of Los Lunas, New Mexico in Valencia County. (20.2.70.302.A(7) NMAC).
- C. Tables 102.A and Table 102.B show the potential to emit (PTE) from this facility for information only. This is not an enforceable condition and excludes insignificant or trivial activities.

Table 102.A: Total Potential to Emit (PTE) from Entire Facility

Pollutant	Emissions (tons per year)
Nitrogen Oxides (NO _x)	0.00 ³
Volatile Organic Compounds (VOC) ¹	24.5
Sulfur Dioxide (SO ₂)	0.00
Particulate Matter (PM) ²	79.2
Particulate Matter 10 microns or less (PM ₁₀)	21.7
Particulate Matter 2.5 microns or less (PM _{2.5})	2.2
Non-Methane Organic Compounds (NMOC)	5.7 MMg/yr ⁴
Greenhouse Gas (GHG) as CO ₂ e	14,308.1

1. VOC total includes emissions from Fugitives, NMOC emissions and PCS emissions.

2. PM is a regulated new source review pollutant per 20.2.74 NMAC Prevention of Significant Deterioration and 20.2.70 NMAC, Title V. No ambient air quality standards apply to TSP or PM.
3. NOx emissions were cited in the previous permit but have been estimated as 0.00 in the application for this permit.
4. Estimated through the year 2025.

Table 102.B: Total Potential to Emit (PTE) for *Hazardous Air Pollutants (HAPs) that exceed 1.0 ton per year

Pollutant	Emissions (tons per year)
Benzene	5.6
Ethylbenzene	5.7
Toluene	6.3
Xylenes	5.9
Total HAPs**	24.5

* HAP emissions are already included in the VOC emission total.

**The total HAP emissions may not agree with the sum of individual HAPs because only individual HAPs greater than 1.0 tons per year are listed here.

A103 Facility: Applicable Regulations and Non-Applicable Regulations

- A. The permittee shall comply with all applicable sections of the requirements listed in Table 103.A.

Table 103.A: Applicable Requirements

Applicable Requirements	Federally Enforceable	Unit No.
20.2.1 NMAC General Provisions	X	Entire Facility
20.2.7 NMAC Excess Emissions	X	Entire Facility
20.2.61 NMAC Smoke and Visible Emissions	X	Units 5a and 5b
20.2.64 NMAC Municipal Solid Waste Landfills	X	Entire Facility
20.2.70 NMAC Operating Permits	X	Entire Facility
20.2.71 NMAC Operating Permit Emission Fees	X	Entire Facility
20.2.73 NMAC Notice of Intent and Emissions Inventory Requirements	X	Entire Facility
20.2.77 NMAC New Source Performance Standards	X	Units subject to 40 CFR 60
20.2.82 NMAC Maximum Achievable Control Technology Standards for Source Categories of HAPs	X	Units subject to 40 CFR 63
40 CFR 50 National Ambient Air Quality Standards	X	Entire Facility
40 CFR 60, Subpart A, General Provisions	X	See sources subject to a subpart of 40CFR60
40 CFR 60, Subpart Cf Emission Guidelines and Compliance Times for Municipal Solid Waste Landfills	X	Entire Facility

Table 103.A: Applicable Requirements

Applicable Requirements	Federally Enforceable	Unit No.
40 CFR 60, Subpart XXX	X	Entire Facility potentially, if modification occurs after the threshold date
40 CFR 60, Subpart IIII	X	Units 5a and 5b
40 CFR 63, Subpart A, General Provisions	X	See sources subject to a subpart of 40CFR63
40 CFR 63, Subpart ZZZZ	X	Units 5a and 5b
40 CFR 68 Chemical Accident Prevention	X	Entire facility

- B. Table 103.B lists requirements that are **not** applicable to this facility. This table only includes those requirements cited in the application as applicable and determined by the Department to be not applicable, or the Department determined that the requirement does not impose any conditions on a regulated piece of equipment.

Table 103.B: Non-Applicable Requirements

Non-Applicable Requirements	(1)	(2)	Justification For Non-Applicability
40 CFR 60, Subpart WWW	X		This facility is now an existing source under 20.2.64 and 40 CFR 60 Subpart Cf, rather than a new site under NSPS WWW.

1. Not Applicable for This Facility: No existing or planned operation/activity at this facility triggers the applicability of these requirements.
 2. No Requirements: Although these regulations may apply, they do not impose any specific requirements on the operation of the facility as described in this permit.
- C. Compliance with the terms and conditions of this permit regarding source emissions and operation demonstrate compliance with national ambient air quality standards specified at 40 CFR 50, which were applicable at the time air dispersion modeling was performed for the current action, which is the facility’s TV Permit 247L-R2.

A104 Facility: Regulated Sources

- A. Table 104.A lists the emission units authorized for this facility. Emission units identified as insignificant or trivial activities (as defined in 20.2.70.7 NMAC) and/or equipment not regulated pursuant to the Act are not included.

Table 104.A: Regulated Sources List

Unit No.	Source Description	Make	Model	Serial No.	Construction/ Reconstruction Date	Manufacture Date	Manufacturer Rated Capacity /Permitted Capacity
1	Landfill haul rds.	N/A	N/A	N/A	N/A	N/A	N/A
2	General operations	N/A	N/A	N/A	N/A	1988*	N/A
3	NMOC emissions	N/A	N/A	N/A	N/A	N/A	N/A
4	PCS landfarm	N/A	N/A	N/A	N/A	N/A	N/A
5	Engines**						
	**Unit 5a, scalehouse generator	Cummins, diesel	DGCB	K06098811	08/2006	08/2006	90 hp
	**Unit 5b, water well generator	Cummins, diesel	DGCB	K06098811	08/2006	08/2006	90 hp

1. All TBD (to be determined) units and like-kind engine replacements must be evaluated for applicability to NSPS and MACT requirements.

* Date landfill began accepting waste.

**Engines determined to be regulated and not insignificant. Per Table 106A below, no emission limits are required.

A105 Facility: Control Equipment

- A. Table 105.A lists all the pollution control equipment required for this facility. Each emission point is identified by the same number that was assigned to it in the permit application.

Table 105.A: Control Equipment List:

Control Equipment Unit No.	Control Description	Pollutant being controlled	Control for Unit No. ¹
1C	Water wagon, 5000 gal.	PM, PM ₁₀ , PM _{2.5}	1, unpaved and 2
2C	Cold millings application	PM, PM ₁₀ , PM _{2.5}	1, unpaved

¹ Control for unit number refers to a unit number from the Regulated Equipment List

A106 Facility: Allowable Emissions

There are no allowable pph or tpy emission limits required for this facility.

A107 Facility: Allowable Startup, Shutdown, & Maintenance (SSM)

Separate allowable startup, shutdown, and maintenance (SSM) emission limits are not required for this facility because SSM emissions are predicted to be less than those emission rates reported in the application and used as assumptions to demonstrate compliance with the National Ambient Air Quality Standards. The permittee shall maintain records in accordance with Condition B109.E.

A108 Facility: Hours of Operation

A. Facility: Hours of Operation (Units 1 and 2)

Requirement: To demonstrate compliance with National Ambient Air Quality Standards (NAAQS), all landfill activities are authorized to operate 7:00 a.m. to 5:00 p.m., Mondays through Fridays and 7:00 a.m. to 4:00 p.m. on Saturdays, for a maximum of 3,068 hours per monthly rolling 12-month total. Site maintenance such as the application of the daily cover and all customer related activities are authorized only during the specified hours.

Monitoring: To demonstrate compliance with limits on operating hours, the permittee shall monitor the hours of operation for internal operations, including the commencement and ending time of landfill maintenance and construction activities. The permittee shall also monitor the hours of operation for customer operations, including the commencement and ending time for customer-related activities.

Recordkeeping: The permittee shall keep records of the start and stop times of each day's operations and the monthly rolling 12-month total operating hours.

The permittee shall maintain records in accordance with Section B109.

Reporting: The permittee shall report in accordance with Section B110.

Commented [RP1]:Note to Permittee: Please comment on actual operating hours, including all non-customer activities such as daily fill/cover.

I noted the opening hours cited in your application UA3, so am currently using them. If my math is correct, these opening times would represent 3068 annual hours.

I understand the LandGem modeling is based on annual hours of 3926 for purposes of conservative emission estimates, but this may not reflect actual operating hours, so we should clarify for this condition the actual hours of all customer/non-customer-related activities.

I must specify actual hours during opening times, but also an upper limit on total annual operating hours as shown by the monthly 12-month rolling total.

Thanks for your assistance.

A109 Facility: Reporting Schedules (20.2.70.302.E NMAC)

A. A Semi-Annual Report of monitoring activities is due within 45 days following the end of every 6-month reporting period. The six-month reporting period starts on March 1st and September 1st of each year.

- B. The Annual Compliance Certification Report is due within 30 days of the end of every 12-month reporting period. The 12-month reporting period starts on **March 1st of each year.**

A110 Facility: Fuel and Fuel Sulfur Requirements – Not Required

A111 20.2.61 NMAC Opacity Requirements

- A. 20.2.61 NMAC Opacity Requirements (Units 5a and 5b)

Requirement: Visible emissions from all emission stacks of all **compression ignition** engines shall not equal or exceed an opacity of 20 percent in accordance with the requirements at 20.2.61.109 NMAC.

Monitoring:

(1) For emergency, standby, or limited use compression ignition engines that operate on a limited basis, the permittee shall, at least once during any year that the unit is operated and no less frequently than once every five (5) years regardless of unit operation, measure opacity during steady state operation on each Unit for a minimum of 10 minutes in accordance with the procedures of 40 CFR 60, Appendix A, Method 9. The permittee shall also measure opacity on a Unit's emissions stack anytime when visible emissions are observed during steady state operation.

(3) Alternatively for any compression ignition engine, if visible emissions are observed during steady state operation, within 1 hour of seeing visible emissions, the permittee shall shut down the engine and perform maintenance and/or repair to eliminate the visible emissions. Following completion of equipment maintenance and/or repair, the permittee shall conduct visible emission observations following startup in accordance with the following procedures:

- (a) Visible emissions observations shall be conducted over a 10-minute period during operation after completion of startup mode in accordance with the procedures at 40 CFR 60, Appendix A, Reference Method 22 (EPA Method 22). If no visible emissions are observed, no further action is required.
- (b) If any visible emissions are observed during completion of the EPA Method 22 observation, subsequent opacity observations shall be conducted over a 10-minute period, in accordance with the procedures at EPA Method 9 as required by 20.2.61.114 NMAC.

For the purposes of this condition, *Startup mode* is defined as the startup period that is described in the facility's startup plan.

Recordkeeping:

- (1) If any visible emissions observations were conducted, the permittee shall keep records in accordance with the requirements of Section B109 and as follows:
- (2) For any visible emissions observations conducted in accordance with EPA Method 22, record the information on the form referenced in EPA Method 22, Section 11.2.

(3) For any opacity observations conducted in accordance with the requirements of EPA Method 9, record the information on the form referenced in EPA Method 9, Sections 2.2 and 2.4.

Reporting: The permittee shall report in accordance with Section B110.

A112 Facility: Other Requirements

- A. Except for areas at the landfill that are designated for public access, public access shall be restricted at the landfill property boundary with a fence.

EQUIPMENT-SPECIFIC REQUIREMENTS

OIL AND GAS INDUSTRY

A113 Oil and Gas Industry (Not required)

A300 Construction Industry – Aggregate (Not required)

A400 Construction Industry – Asphalt (Not required)

A500 Construction Industry – Concrete (Not required)

A700 Solid Waste Disposal (Landfills) Industry

- A. This section has common equipment related to most Landfill Operations.

A701 General Landfill Operations and NMOC Emissions

- A. 20.2.64 NMAC and 40 CFR 60, Subpart Cf Emission Guidelines and Compliance Times for Municipal Solid Waste Landfills (Units 2 and 3)

Requirement: The permittee shall meet all applicable requirements of 20.2.64 NMAC and of 40 CFR 60, Subparts A and Cf, including §60.33(f) Emission Guidelines for Municipal Solid Waste Landfill Emissions.

Monitoring:

The permittee shall monitor the waste acceptance rates and the design capacity of the landfill. This information shall be used to calculate non-methane organic compound (NMOC) emission rates.

The permittee shall monitor and recalculate the NMOC emission rate annually using the procedures in 40 CFR 60.35f until such time as the calculated NMOC emission rate is equal to or greater than 34 Megagrams per year (Mg/yr) or Tier 4 surface emissions monitoring shows a surface concentration of 500 parts per million methane or greater, or the landfill is closed.

If the annual NMOC emission rate upon recalculation is in accordance with 40 CFR 60.32f equal to or greater than 34 megagrams per year or Tier 4 surface emissions monitoring shows a surface emission concentration of 500 parts per million methane or greater, the permittee is subject to 40 CFR 60.33f, which requires installation of a collection and control system, and the operational, monitoring, recordkeeping, and reporting associated with it.

Recordkeeping:

Records shall be kept of the year-by-year waste acceptance rates, the current amount of solid and industrial waste in place, and of the current maximum design capacity of the landfill. The permittee shall keep readily accessible, on-site records of the year-by-year waste acceptance rates, the current amount of solid waste in place, and of the current maximum design capacity of the landfill.

The permittee shall keep records of the calculated annual NMOC emission rates used to meet the test methods and procedures in 40 CFR 60.35f.

Recordkeeping required by 40 CFR 60.39f and Conditions B109.A and B also apply to this condition and the permittee shall meet those requirements.

Reporting: The permittee shall meet the reporting requirements in 40 CFR 60.38f and in Section B110.

B. General Landfill Operations, Fugitive Particulate Emissions (Unit 2) –

Requirement: To demonstrate compliance with NAAQS, all cells under construction, actively used cells, or inactive cells with intermediate cover shall be periodically watered during operations in sufficient quantity and frequency to reduce particulate matter emissions. The frequency of water application may be reduced when precipitation, residual moisture, or freezing temperatures occur to the extent that it suppresses fugitive dust as effectively as the application of water.

Monitoring: The permittee shall monitor for visible particulate matter emissions from cells and shall monitor the use of water application on cells except when rain, snow, residual moisture or freezing temperatures occur that suppress fugitive dust as well as would occur using water application.

Recordkeeping: Daily records shall be kept of the amount and frequency of water application; of the cell numbers to which water is applied; a list of each day's active cell numbers, cells under construction, and inactive cells with intermediate cover; and of times and dates when water application was not required due to precipitation, residual moisture, or freezing temperatures and the environmental condition(s) eliminating the need for water application.

The permittee shall maintain a current map, to scale, of all landfill cells indicating the cell

numbers, the cells under construction, the active cells, and the inactive cells with intermediate cover. The map shall clearly show the date the map was created and subsequent revision dates.

The permittee shall maintain records in accordance with B109.

Reporting: The permittee shall report in accordance with Section B110.

A702 Haul Road Operations

A. Landfill Haul Roads (Unit 1)

Requirement: To demonstrate compliance with ambient air quality standards, all unpaved landfill roads shall be periodically watered during operations in sufficient quantity and frequency to reduce particulate matter emissions or shall apply cold millings. The frequency of water application may be reduced when precipitation or residual moisture occur to the extent that it suppresses fugitive dust as effectively as the application of water.

Monitoring: The permittee shall monitor the use of water application and cold millings on all active truck and haul roads except when rain, snow, residual moisture or freezing temperatures occur that suppress fugitive road dust as effectively as using water. Inactive roads do not require monitoring.

Recordkeeping: Daily records shall be kept of the frequency, quantity, and locations of the application of water or cold millings on unpaved roads; and of times and dates when water application was not required due to precipitation or residual moisture and the environmental condition eliminating the need for water application.

The permittee shall maintain records in accordance with B109.

Reporting: The permittee shall report in accordance with Section B110.

A703 Petroleum Contaminated Soils Landfarm

A. Petroleum Contaminated Soils (PCS) Landfarm HAP Emissions (Unit 4)

Requirement: To remain an areas source of HAPs, the Petroleum Contaminated Soils (PCS) Landfarm (Unit 4) HAP emissions shall be less than 25 tons per year (tpy) of aggregate HAPs and 10 tpy of any individual HAP. PCS received by the landfill shall have a laboratory analysis for total petroleum hydrocarbon (TPH - Diesel, Motor Oil, and Gasoline Range Organics), and Benzene, Toluene, Ethyl benzene, and Xylene (BTEX).

Commented [RP2]: Note to permittee: My management prefers that I retain the equations in the condition, per our other permits, but we have incorporated your suggested wording that was added to my original condition. This represents an amalgam of the two versions of the condition you and I put forth.

Monitoring: To demonstrate compliance with requirement A703A, the permittee shall monitor the total tons of PCS delivered to the PCS Landfarm and the associated concentration of TPH and BTEX based on the analytical analysis for each PCS Profile. Profile is defined as an identification sheet for one specific project from a generator delivering PCS to the landfill or from PCS generated at the landfill. Each PCS profile may involve multiple truck loads or shipments.

Recordkeeping: The permittee shall record the total amount in cubic feet or tons of PCS received and stored at the landfill and each Profile's TPH and BTEX concentrations in ppm or Mg/Kg.

The permittee shall maintain the scale records documenting the amount of PCS received and stored at the landfill and the laboratory analytical results documenting the HAP concentrations of each PCS Profile. The permittee shall also maintain records of the following HAP emissions calculations.

After receiving a new profile or at least monthly, the permittee shall calculate a new monthly rolling 12-month total for the aggregated Total and Individual HAPs. consistent with the methodology proposed by the permittee in the application for this renewal, , including the following equations:

For Total HAPs

$$M_{HAPs} = [(C_{TOT})(M_{PCS})(V_{LF})]/[1 \times 10^6]$$

where:

M_{HAPs} = mass of HAPs emitted from each PCS shipment

C_{TOT} = sum of highest individual BTEX concentrations in remediation project

M_{PCS} = mass of PCS in each shipment

V_{LF} = % of HAPs volatilized during landfarm treatment = 100% = 1

1×10^6 = conversion factor

For Individual HAPS

The emissions of each HAP from PCS will be calculated every 12 months using the following equation:

$$MHAPS = [(UCL)(MPCS)(VLF)]x[1x10^6]$$

Where:

$MHAPS$ =mass of HAPs emitted per year from PCS landfarm (tons per year)

UCL = estimated concentration of HAPs in PCS accepted for landfarm treatment (ppm or mg/kg) using the Upper Confidence Limit at the 80% confidence interval (SW-846, Chapter 9)

$MPCS$ =mass of PCS accepted for treatment (tons)

VLF =100% of HAPs volatilized by landfarm treatment = 1

Calculation for individual HAP emissions shall be based upon the UCL at the 80% confidence interval of the individual HAPs as determined from the analytical test results associated with each PCS profile. Analytical analysis from the Landfarming operation that are intended to determine when the PCS has been remediated shall not be used to demonstrate compliance with this condition.

Emissions shall be calculated for both individual and aggregate HAPs. Calculations for individual BTEX emissions shall be based on the highest concentration of the individual BTEX HAP as determined from the analytical test results associated with each PCS profile. For PCS remediation projects with volumes less than 100 cubic yards, the results of the single laboratory sample will be considered the high concentration.

The permittee shall maintain records in accordance with B109.

Reporting: The permittee shall report in accordance with Section B110.

A704 Engines

A. 40 CFR 60, Subpart IIII (Unit 5, Generators 5a and 5b)

Requirement: The units are subject to 40 CFR 60, Subparts A and IIII and shall comply with the notification requirements in Subpart A and the specific requirements of Subpart IIII.

Monitoring: The permittee shall comply with all applicable monitoring requirements in 40 CFR 60, Subpart A and Subpart IIII, including but not limited to 60.4211.

Recordkeeping: The permittee shall comply with all applicable recordkeeping requirements in 40 CFR 60, Subpart A and Subpart IIII, including but not limited to 60.4214.

Reporting: The permittee shall comply with all applicable reporting requirements in 40 CFR 60, Subpart A and Subpart IIII, including but not limited to 60.4214.

B. 40 CFR 63, Subpart ZZZZ (Unit 5, Generators 5a and 5b)

Requirement: The units are subject to 40 CFR 63, Subpart ZZZZ and the permittee shall comply with all applicable requirements of Subpart A and Subpart ZZZZ.

Monitoring: The permittee shall comply with all applicable monitoring requirements of 40 CFR 63, Subpart A and Subpart ZZZZ.

Recordkeeping: The permittee shall comply with all applicable recordkeeping requirements of 40 CFR 63, Subpart A and Subpart ZZZZ, including but not limited to 63.6655 and 63.10.

Reporting: The permittee shall comply with all applicable reporting requirements of 40 CFR 63, Subpart A and ZZZZ, including but not limited to 63.6645, 63.6650, 63.9, and 63.10.

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PART B GENERAL CONDITIONS (Attached)

**PART C MISCELLANEOUS: Supporting On-Line Documents; Definitions;
Acronyms (Attached)**